Climate Change Mitigation Analysis in the Republic of Macedonia

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Consultation process

During the realization of the report, the expert team have been consulting M.Sc Teodora Obradovik Grncarovska, National coordinator for Climate Change, MoEPP, and M.Sc. Maja Ažievska, head of the Office for Climate Change. Consultative workshops were also organizad in order to present these analyses to all relevant stakeholders, and a draft version of the report was distributed for a review to all relevant institutions. All remarks and recommendations were integrated in the final version.

CONTENT

ABBREVIATIONS

AWMS	Animal Waste Management System
CARDS	Community Assistance for Reconstruction, Development and Stabilization
CC	Combined Cycle
CDM	Clean Development Mechanism
CHP	Combined Heat and Power
CNG	Compressed Natural Gas
DNA	Designated National Authority
EE	Energy Efficiency
EIA	Environmental Impact Assessment
ERC	Energy Regulatory Commission
EU CAP	EU Common Agriculture Policy
GACMO	GHG Costing Model
GEF	Global Environmental Facility
GHG	Greenhouse Gases
HPP	Hydro Power Plant
IPARD	Instruments for Pre-Accession Assistance for Rural Development
IPCC	Intergovernmental Panel on Climate Change
IPPC	Integrated Pollution Prevention and Control
LEAP	Long-range Energy Alternatives Planning System
LFG	Landfill Gas
LPG	Liquefied Petroleum Gas
MoAFWS	Ministry of Agriculture, Forestry and Water Supply
MoE	Ministry of Economy
MoEPP	Ministry if Environment and Physical Planning
MoES	Ministry of Education and Science
MoTC	Ministry of Transport and Communications
MSW	Municipal Solid Waste
NEAP	National Environmental Action Plan
NGO	Non-Governmental Organization
OPTIM	Optimization program
POP	Persistent Organic Pollutants
RES/REN	Renewable Energy Sources/Renewables
SWDS	Solid Waste Disposal Site
TPP	Thermal Power Plant

ULSG	Units of Local Self-Government
UNDP	United Nations Development Programme
UNFCCC	United Nations Framework Convention on Climate Change
WASP	Wien Automatic System Planning

1 INTRODUCTION

The Climate Change Mitigation Study is a part of the project for preparation of the Second National Communication under the United Nations Convention on Climate Change (UNFCCC). The analyses were made by team of experts of the Research Center for Energy, Informatics and Materials (ICEIM-MANU) extend with experts from other institutions and with coordination of Ministry of Environment and Physical Planning (MoEPP), as end-user of the results. This Study was conducted with financial support from the Global Environmental Facility (GEF) through the United Nations Development Proramme (UNDP).

The main aim of this study is to assess the climate change mitigation potential of the country following the projected developmental lines of the national economy. This aim is realized through identification of appropriate measures/practices/projects/interventions in various sectors starting from electricity, heating, industry, transport to waste and agriculture, which will be undertaken during the period 2008-2025. Then, to the extend possible, the environmental effectiveness of the proposed measures was calculated, expressed in reduced amount of GHG emissions in case the given measure/practice/project/intervention is implemented, as well as the economic effectiveness, estimating the price of GHG emissions reduction (USD per ton CO_2-eq reduced). The optimal year of implementation for most of the measures was defined, imposing the maximal emission reduction and the minimal expenses as optimization criteria.

It should be noted that the mitigation analysis was constrained by the lack of sectoral developmental plans, relevant data (historical and present), as well as other relevant national studies. Still, this document is indicative concerning the country's mitigation potential, and should be permanently revised taking into account all the relevant occurrences in the national economy.

2 RELEVANT POLICIES, INSTITUTIONAL AND LEGISLATIVE FRAMEWORK

2.1 Energy

Because of the close interaction between energy production/consumption and GHG emissions, the national policies for Energy Efficiency (EE) and Renewable Energy Sources (RES) contribute to the Climate Change Mitigation, because the realization of their objectives involves GHG emission reduction. The following text gives an overview of the actions realized in Macedonia in the EE and RES area.

The **Ministry of Economy** is the responsible government body for the energy issues. The Ministry has 12 departments; one of them is the Energy Department. Its main functions include conducting the state energy policy through programs, measures and other activities, developing laws, sub-laws, and other legal documents on energy, initiating and implementing the policy for energy sector restructuring, creating and developing approvals and agreements for any energy activity and exploitation.

The Energy Department is also in charge of collecting and providing all data regarding energy production, supply, demand, balance, etc., and compiling them in public documents. An obligation of the Department is to implement energy related European Directives into Macedonian laws.

Ministry of the Environment and Physical Planning is the designated National Focal Point to the UN Framework Convention on Climate Change (UNFCCC) and is the key governmental body responsible for policy making with regard to the provisions of the UNFCCC. In January 2000, the Climate Change Project Office was set up within the Ministry, responsible for coordination and realization of project activities regarding the national climate change communication, as well as for identification of other projects addressing the climate change. Furthermore, a National Climate Change Committee was established as an advisory body for policy-making related to climate change issues. The Ministry of Environment and Physical Planning was also nominated as the country's Designated National Authority (DNA) for Clean Development Mechanism (CDM)[1].

To support the activities of the Ministry in the implementation of the energy policy, the state **Energy Agency** was established in December 2005. It is responsible for professional technical support on data management, strategy analysis, policy and project assessment, and implementation coordination. In compliance with the Law, The Energy Agency will have the following jurisdiction relating to EE and RES: develop initiatives, propose and coordinate studies and projects for energy efficiency and RES; cooperate with the Ministry of Economy for implementation of the Action Plan for realization of the Energy

[1] National Strategy for Clean Development Mechanism for the first commitment period of the Kyoto protocol 2008-2012, Ministry of Environment and Physical Planning, 2007, [1] http://www.moepp.gov.mk/WBStorage/Files/Nacionalna%20strategija%20Kyoto%20Protocol,%20mkd.pdf

Efficiency Strategy; issue guarantee for origin for electricity produced from RES; propose and incorporate measures for environment protection in the energy projects.

The regulation of the energy market is performed by the independent regulatory body, the **Energy Regulatory Commission (ERC)** of the Republic of Macedonia. The Energy Regulatory Commission was established in June 2003 (with amendment of the 1997 Energy Law). By the law, ERC is a regulatory body which is fully independent from the interests of the energy industry and the Governmental bodies. The main competences of the Energy Regulatory Commission are to ensure: safe, secure, continual and quality energy supply to the final consumers; protection of environment and nature; protection of consumers; promotion and protection of a competitive energy market based upon the principles of objectivity, transparency and non-discrimination. Pursuant to the Energy Law, the Energy Regulatory Commission is authorised to regulate energy activities (including the prices) related to electricity, natural gas, oil and oil derivatives, thermal and geothermal energy.

The restructuring of the electricity sector started in 2004. The former vertically integrated state-owned power company ESM (Elektrostopanstvo na Makedonija) was unbundled into 4 major companies: **AD ESM** (distribution), **AD MEPSO** (transmission system operator), **AD ELEM** (generation, including thermal and hydro power plants) and **AD TEC Negotino** (generation).

GA-MA JSC is the Macedonian company for transportation of natural gas and managing the natural gas system. It is 50% owned by the government and 50% by **MAKPETROL**. MAKPETROL is the former Macedonia's state oil and gas company, since 1998 a totally private joint-stock company. MAKPETROL is the biggest company in the Republic of Macedonia for distribution and trade with oil products oil derivates and gas distribution. The company owns 120 petrol stations and 12 storage tanks for oil derivatives. It makes over 60% of the oil derivatives turnover in Macedonia and practically has a monopolistic position on the oil and gas service market.

The **OKTA Refinery** has been privatized in 1999 and is owned by the Greek firm Hellenic Petroleum. The OKTA Refinery produces most of the petroleum products in Macedonia, including the bulk of the gasoline and diesel, and almost all of the heavy fuel oil. The refinery is located near Skopje, whose full capacity is 2.5 million tons per year, but it usually operates at much smaller capacity. As an important step forward in the development of the oil sector in the country is the construction of the pipeline for transport of crude oil linking the port of Thessalonica and the OKTA refinery. The full length of the pipeline is 214 km and the transport capacity is 2.5 million tons of crude oil annually.

The **District Heating (DH) company Toplifikacija AD** successfully completed the process of privatization in 1999 as a joint stock company and in 2001 appeared on the official market on the Macedonian Stock Exchange. The company is combining production, distribution and supply of heat for the territory of the city of Skopje (approximately 47,000 flats with heating surface of nearly 3 million m^2) and part of the city of Bitola. In 2009 the DH Company plans to expand its activities to combined heat and power production and distribution of natural gas.

Regarding the legislation the leading role is with the Energy Law, adopted in May 2006, which clearly targets EE and RES by including a special chapter. The Law contains provisions about the development of a Strategy for improvement of EE for a period of ten years and a 5-year Program for the implementation of the Strategy. The Law includes provisions for EE in the construction of new and reconstruction of existing facilities, including energy audits and buildings certificates. It also calls for applying technical specifications and standards for efficient use of fossil fuels on new motor vehicles, facilities for generation of electricity, heat and other energy intensive industrial capacities that are sold and/or imported on the territory of the Republic of Macedonia. The Law also puts requirements for the EE of new household appliances and the introduction of energy efficiency labeling. These provisions should be elaborated in details with relevant secondary legislation (some rulebooks are already adopted, for example the Rulebook for energy efficiency labeling of household appliances, from July 2007).

In October 2004, the Government adopted the Energy Efficiency Strategy. The Strategy is accompanied with Implementation Plan and Technical Programs analyses. Programs identified for implementation (Residential building program; Commercial building program; Institutional building program; Industrial program; Street lighting program) have the potential to realize cost effective reductions in energy use representing approximately 6% of the country's current energy use, as well as helping postpone future investments in new supply capacity. The initiatives all lie on the demand-side rather than on supply with particular emphasis on electrical energy use as this is currently the most perturbing end-use issue. Unfortunately, since 2004 there have been no reliable indicators or relevant analyses to monitor the actual realization of the estimations from the Energy Efficiency Strategy.

The Strategy for RES is expected to be adopted by the Government in 2008. This Strategy shall define the objectives for utilization of the RES and the manners of achieving such objectives, especially: the potential of the RES, the feasibility potential of the RES, the arranged scope and dynamics for introduction of electricity consumption from RES in the electricity balance, as well as definition of transitional measures for support of the RES utilization A Rulebook for increased RES utilization also will be adopted.

Together with their responsibilities for developing and implementing energy policy on the local level, the Local Authorities are obliged by the Energy Law to have local EE and RES policy. Local EE abd RES Programs for a period of at least 5 years should be adopted by the Municipal Council or the Council of the City of Skopje. A plan for implementation of the Programe also should be approved and monitored. These specific responsibilities of the local authorities require specific capacity, which is still not commonly available. The decentralisation reform has put a number of new responsibilities to local authorities and the process of building all relevant capacities is slowly progressing. As a result, the programmes required by law are not developed and implemented.

The Energy Law also stipulates the establishment of preferential (feed-in) tariffs for electricity sold by preferential producers. In 2007, the Energy Regulatory Commission published Rulebooks on the method and procedure for establishing and approving the use of feed-in tariffs for purchase of electricity

produced from small hydropower plants, wind power plants, as well as from power facilities using biomass as fuel. Also, in the near future, preferential tariffs for electricity from photovoltaic systems are expected to be established.

In order to stimulate the usage of solar energy in the country, Macedonian Government has decided to invest 150,000 Euro from the state budget establishing a subsidizing scheme, according to which the Ministry of Economy provided repayment in amount of 30% (not more than 300 EUR) of the costs for the first 500 buyers of solar thermal collector systems, who have properly installed it in their homes. Next to this is the adoption of the Law on amending the Law on VAT, which anticipates reduction of VAT from 18 % to 5 % for the thermal solar systems and components.

2.2 Transport

The issues regarding the environment management in the area of the transport sector in the Republic of Macedonia are responsibility of the Ministry of Transport and Communications, the Ministry of Environment and Spatial Planning, partly in the domain of the Ministry of Economy, the Ministry of Local Self-Government, certain bodies of the local self-government and other institutions and bodies. The Ministry of Transport and Communications is responsible for various transport matters in the country, and, through its departments, authorities and agencies, it makes planning, design and monitoring of realization of transport sector projects, including environmental management in the domain of transport sector.

Among the aforementioned, other institutions have certain functions in the transport sector activities and, indirectly, in the area of environmental protection related with this sector. In that direction, the Ministry of Finances registers vehicles and is responsible for the issue of the age limit of the vehicles allowed to enter the country. The Ministry of Internal Affairs collects information on the vehicle fleet, including aspects related to the age, vehicles characteristics, insurance and the use of various fuels.

In the Ministry of Transport and Communications there is no a document for strategic planning in the transport sector, which would outline the goals and policies of its general development. An important step in positive direction is made with the proclamation of the document ”Technical Support to the Ministry of Transport and Communications in the Preparation of Draft National Transport Strategy for the Road Transport” in 2007. Another important document is ”National Program for Railroad Infrastructure 2008-2012”, as an attempt for positive move in the segment of the railway transport, after a longer period of stagnation.

The policies regarding separate segments of the system transport – environment, are, mainly fragmentary and they appear out of the Ministry of Transport and Communications. The Law on the Environment and Nature Protection and Promotion and the National Environmental Action Plan (NEAP), from 1996 and 2005, provide the framework for all segments of the environmental protection policy in the country. With the “Energy Efficiency Strategy of the Republic of Macedonia”, from 2003, the ways and measures are suggested for rational use of energy in the industry, transport and other sectors. One of

the objectives of the Law on Physical and Urban Planning and its changes and supplements is to address pressures towards the urban areas and to ensure an appropriate management of the environment.

In the last decade, relatively significant financial resources are engaged within the transport sector; however, they can still be rated as insufficient for adequate development of the sector. For the moment, with exception of periodical procurement of new vehicles, there are not concrete projects directed towards a significant enhancement of the public transportation, improvement of the traffic management, wider use of the rail transport or projects for promotion and development of integrated transport.

Regarding the fuels, with the signing of the Protocol on Persistent Organic Pollutants (POP) and heavy Metals, the country must phase out leaded petrol. In 2006, on a basis of the Law on Safety of Products, "Regulation on Liquid Fuels Quality" is proclaimed, which regulates the properties of fuels, including biodiesel. As of 1998, the country has CO emission limits for vehicles with diesel engines that are equal to the limits according to the EU legislation. Specifications for the sulphur content of diesel fuel have come into effect in 2005. Although these specifications are a certain improvement, they are not up to EU standards. Limit values for other emissions from vehicles are prescribed within the law regulations on air quality control.

Appropriate regulation from 1999 prescribes annual technical inspection of motor vehicles, which also requires testing of the opacity of the exhaust gas from vehicles with diesel engines, as well as measurement of the CO content in the exhaust gases from vehicles with gasoline engines.

2.3 Waste

The national legislation related to waste sector, to some extent incorporates provisions that can indirectly affect the GHG emission reduction. The Strategy for Waste Management (draft version) is the first document that presents the key principles for upgrading the biodegradable waste management and therefore contributes to the GHG emissions reduction. These key principles should be integrated in the National Waste Management Plan which still is to be developed and adopted, so that, among others, it will become a basic implementation plan for reduction of the GHG emissions in the waste sector. Most of the laws and documents, directly or indirectly related to the possibilities for GHG emissions reduction are listed below:

1. Law on Waste Management (Official Gazette of RM No. 68/2004)
2. Law on modification and amendment of Law on Waste Management (Official Gazette of RM No. 107/2007)
3. National Plan for Solid Waste Management, finished in 2005 (in the framework of CARDS 2001) , still in procedure
4. Decree for integrated environmental permits and relevant operational plans (Official Gazette of RM No. 89/2005)

5. Rulebook on the procedure for issuing permit for adjustment with operational plan (Official Gazette of RM No. 4/2006)
6. Rulebook on procedures for handling, packing and labeling the dangerous waste (Official Gazette of RM No. 15/2008).
7. NEAP II (Second National Environmental Action Plan) completed in 2006

During the ongoing decentralization period, all municipalities work on new Waste Management Plans, which particularly address the treatment of the biodegradable waste. Also, the National Strategy for Sustainable Development will facilitate the application of the principles of sustainability in the waste sector through reduction of waste generation, resources preservation and proper management of biodegradable waste.

As to the industrial waste, the adopted IPPC regulation obligates the industry for proper waste management and reduction of CO_2, CH_4 and N_2O emissions in all production phases.

In conclusion, there is a basic national legislation for GHG emission reduction, but it should be broaden with provisions that will enforce the implementation of the measures identified in this study.

2.4 Agriculture

The key institutions from the agriculture sector, that in some way are involved in climate change mitigation are:

- Ministry of Agriculture, Forestry and Water Supply
- Agency for Stimulation of Agriculture
- Scientific Institutes (Institute of Agriculture -Skopje, Institute of Cattle-breeding - Skopje, Institute of Tobacco - Prilep)
- Institutions of higher education (Faculty of Agriculture and Food - Skopje, Faculty of Biotechnical Sciences -Bitola, Faculty of Agriculture - Stip)
- Farmers federation
- Farmers associations
- Other agricultural corporations, associations, cooperative organizations and producers

The legislative framework of the agriculture is mainly consisted of ordinances that directly or indirectly affect the GHG emission reduction. Principally, they are:

- Law on Agriculture and Rural Development (Official Gazette of RM No. 134/07)
- Law on Agriculture Activity (Official Gazette of RM No. 11/02)
- Law on Agriculture Land, (Official Gazette of RM No. 135/07)
- Law on Cattle-breeding (Official Gazette of RM No. 07/08)
- Law on Fishery (Official Gazette of RM No. 7/08)
- Law on Agriculture Inspection (Official Gazette of RM No. 38/04)

- Law on Tobacco and Tobacco Products (Official Gazette of RM No. 24 / 06)
- Law on Promotion of Agriculture Development
- Law on Establishment of Agency for Financial Support of the Agriculture and Rural Development (Official Gazette of RM No. 72/07)
- Law on Plant Protection (Official Gazette of RM No. 25 /98)
- Law on Modifications and Amendments of Law on Plant Protection (Official Gazette of RM No. 6/2000)

Relevant strategies for this sector are: "National Strategy for Agriculture and Rural Development 2007-2013" and "National Strategy with Action Plan for Organic Agriculture in the Republic of Macedonia". The key issues addressed within these strategies are:

1) Increasing the competition in the sector
   - Enlargement of sustainable (market oriented) private farms
   - Increasing the labor capacity through better production and cattle-breeding techniques
   - Increasing the accessibility of capital
   - Increasing the accessibility of technology
   - Improvement of agriculture support policies
   - Increasing the competition in production industry
   - Horizontal organization
   - Vertical organization
2) Attainment of food quality and safety
   - Improved food safety
   - Improved quality of the agricultural products
3) Sustainable management of resources
   - MoAFWS should build a capacity for agro-ecology within the Sector for rural development
   - An informational system for agro-ecology should be developed within the ZIS, MoAFWS
   - MoAFWS (and other relevant ministries) should prepare monitoring guidelines and standards for soil and water
4) Improvement of the living conditions in rural areas
   - Modification and amendment of the legislation for demarcation of the rural and undeveloped areas
   - MoAFWS should implement participatory socio-economic survey in rural areas
   - Identification of the role and involvement of other ministries and state institutions
   - Improvement of physical infrastructure
   - Employment out-of-farms
   - Diversification of agricultural production

5) Reforms in the regulatory and institutional frameworks
    - Food safety, veterinary, plant protection, seeds and seeding material and animal nourishment
    - Corporative market organizations
    - Rural development

The financial support for this sector is realized through national and foreign programs, which support actions/projects for realization of the strategic policies, such as:

- Program for financial support of agriculture for 2008 (annually adopted)
- Program for financial support of rural development
- Program for promotion of the organic production in agriculture
- IPARD

From the climate change mitigation aspect, similar to the all other sectors, the most important issue is to include the requirement for GHG emissions reduction among the leading principles in all agriculture- related national/municipal strategies and other planning documents.

3 SECTORAL GHG MITIGATION ANALYSIS

3.1 Electric Power

3.1.1 Assumptions on input data

The planning of the development of the Electric Power Sector is based upon the performance data of the power system in the period from 1991 until today, as well as on the realistic assumptions about the possibilities for future expansions.

The Existing Power Generation Units

In the last two decades there has been stagnation in building new generating capacities in the country (only the HPP Kozjak was built in 2004 and the existing thermal and hydro power units have been revitalized). On the other side, following the economic growth (with annual rate of around 5%), there has been a considerable growth of energy needs. Over the years, this has been certainly enhancing the gap between electricity demand and supply. The shortage of electricity is covered by import, which amounts around 2,000 GWh in 2007, or almost 25% from the total needs. Therefore, it is necessary to start very intensive activities for building new thermal and hydro power plants in Macedonia as a country which is expecting a rapid economical growth in the next period.

The thermal power units in Bitola and Oslomej which cover over 60% from the total electricity needs have been operating for almost 25 years, and are entering the second phase of the operating life. One of the proposals in the Study for expansion planning of the Macedonian Power System is ensuring the fuel (lignite) supply for the existing thermal power plants until the end of their life time, which is the year of 2025. The cumulative operating time of TPP Negotino is only a few years which is very low compared to the age of the plant (built 30 years ago). The reasons behind that is the relatively low electricity consumption until the middle of 90s of the last century, when Negotino served as a cold reserve in the Macedonian Power System. In the last few years the price of oil has been constantly increasing which resulted in a high price of the electricity output from Negotino. With small reconstruction in the technological process, according to the electricity needs, TPP Negotino can operate in the base load as well as in the peak load. The hydro power potential contributes with 15% of the total electricity needs which is nearly the level of the technical losses in the Power System in Macedonia.

Growth rate of the electricity consumption

The system for electricity generation in Macedonia has been operating with the same power plants in the last 30 years, but the electricity demand is increasing continually, and in the last few years the needs have exceeded the maximum capacity of the existing generating system.

The data for the first year (2006) in the developing scenarios are given according to real hour by hour consumption with a total electrical energy of 8,300 GWh. An annual growth rate of 3.5% in the first 10 years is assumed and 3% in the second 10 years of the analyzed period until 2025. These assumptions are based on the forecasting for the economic development of the country which is around 5% annually. The power system as the base for economic development for each country should follow the development dynamics with a slightly lower percentage of development compared to total economic and industrial development. The reason is because the recent economic development in Macedonia was based on the low energy efficiency technologies, which means more energy was spent for an output good compared to the advanced and sophisticated technologies in the most developed countries in the world.

The growth rate for the electricity consumption of around 6% in the last few years in Macedonia is a result of the restarting of the heavy industrial and electrometallurgical capacities such as FENI, SILMAK, the steel industry, etc. These capacities from 1991 until the period of their privatization at the beginning of this century have not been operated, so their reactivation in the last few years is a big step with regard to the electricity needs in Macedonia. The last administrative changes in the energy sector with the liberalization of the electricity market in Macedonia, which were taken by the Government, resulted in new rules for the big industrial consumers, which means that ELEM and MEPSO as state owned companies are not obligated for their electricity supply. From environmental point of view it means that if the consumers import the electricity, the environmental impacts depend on the technologies for electricity producing of the country from which the electricity was bought.

3.1.2 Prospects for new generation units

As a result of the stagnation of building new power plants, the obsolete existing capacities, and especially the effect of increased electricity demand in Macedonia, it is necessary to begin with an intensive investment activity in building new generating capacities. All the realistic options have been taken into consideration in the development scenarios for the Macedonian Power System. Macedonia as a poor country regarding the energy resources has additional limitations in transport of big amounts of energy resources (coal, oil, etc), due to its geographical position. Taking into account all limitations and conditions, real options for energy development of Macedonia are the following:

- domestic lignite with limited capacities for fuel supply to the existing thermal power plants in Bitola and Oslomej until 2025
- domestic lignite for new thermal power plant candidates Mariovo and Negotino
- imported coal with high caloric value
- using the natural gas of the gas pipeline with capacity of 800 mil. m^3 per year
- crude oil for TPP Negotino (from the OKTA Refinery or imported)
- hydro potential
- renewable sources (small hydro power plants, wind power etc.)

Domestic lignite is with low caloric value and with limited reserves. The open mines of Suvodol and Oslomej are already at the end of their reserves (maximum up to 5 years of exploitation). The fuel supply for the existing thermal power plants in Bitola and Oslomej until 2025 can be ensured with the existing lignite mines and with opening the new ones, as follows:

- opening the new mine in Brod Gneotino (for TPP Bitola)
- exploitation of underground lignite in Suvodol (for TPP Bitola)
- opening a new mine in Popovjani (for TPP Oslomej)
- import of coal or lignite (Kosovo, Greece,...)

Mariovo and Negotino are locations near lignite mines, but their exploitation may be very expensive.

Imported coal with high caloric value is the second option for fuel supply to the existing thermal power plants, but with limited capacities for continuous transport of big amounts of coal. Anyway, this possibility has been taken into consideration as the worst environmental scenario for development of the Macedonian Power system.

Natural gas as an energy resource is the second option for fuel supply to the thermal power plants in Macedonia. The existing gas pipeline with capacity of 800 mil. m^3 per year, and with a possibility of increasing the capacity up to 1,200 mil. m^3 per year is not used more than 15 % (the gas consumption in Macedonia is up to 100 mil. m^3 per year). Therefore, the possibility for electricity generation from natural gas should be used in the next period. In the first and in the second mitigation scenario, the building of the new thermal power plant candidates is based on gas fired power plants, mainly with combined cycle (CC), and with combined heat and power production (CHP). These power plants have high efficiency and small heat rate, which can be more cost effective than the thermal power plants on other fossil fuels. The first gas power plant in Macedonia is CHP Skopje which is under construction, and which is expected to start with the operation in 2009.

The operation of TPP Negotino is based on ***crude oil,*** which can be provided from the OKTA refinery or from import. The infrastructure and the location of TPP Negotino enable its oil supply by rail transport.

Macedonia as a poor country regarding the fossil energy resources should have a maximum use of its ***hydro potential.*** The new candidates for hydro power plants for which there is a good technical and hydrological foundation are mainly located in the western part of the country. Activities for their building have been initiated by tenders and by giving them under concession to foreign or domestic investors..All planned hydro power plants have been taken into consideration in the developing of the scenarios in the Study.

Using the ***renewable sources*** for electricity generation is limited only to small hydro power plants, wind power plants and the solar power. Activities in building small hydro power plants have been initiated with the tender for building 60 small hydro power plants with a total installed power of around

43 MW [2]. Using the wind power is in an initial stage of testing suitable locations in Macedonia. Solar power is still an expensive option for electricity production and lately there is a certain delay in the world compared to the wind power. Anyway, investments in small hydro power plants and in wind power plants are more expensive option in comparison to the conventional thermal and hydro power plants. These solutions for using the renewable sources in electricity production can make a local contribution to the reduction of the electricity and energy needs.

Wind power is a cost effective if wind speed is over 8 m/s. This value of wind speed in Macedonia is on the mountains near 2000 m.a.s, which can be expensive technical solution for wind power. The best locations in Macedonia for wind power are Povardarie (around the river Vardar) and Ovce Pole (in the eastern part between the towns of Kochani and Stip). The greatest distribution of winds in Macedonia is the winds up to 4 m/s, so the wind potential in Macedonia as a continental country will be operated with small capacity factor (below 10%). Some investors from Austria and Slovenia are interested in investments in wind power in Macedonia, but it is still far away for realization. The decision of the investors will follow after the measurements of the wind speed and the testing of the locations.

Solar power in Macedonia as a country with large a number of sun hours per year, can be used mainly in solar thermal systems for water heating because photovoltaics (PV) are still an expensive option for electricity production. It means that solar energy can be analyzed from the energy efficiency point of view in households, residential, commercial or industrial facilities, but mainly depends on the investment possibilities of the owners.

Geothermal energy in Macedonia is mostly used in the locations near Kochani and Strumica. The thermal parameters of the water are low and insufficient for converting the geothermal energy into electrical energy. Geothermal energy in Macedonia can be used for recreation and for medical or tourist purposes (in spa centers), as well as for heating facilities and green houses. It means that geothermal energy in Macedonia can be taken into consideration locally, from the aspect of energy efficiency in the agriculture and industrial sector, as well as for heating.

3.1.3 Scenarios for future expansion of the electricity generation system

The following three software tools: OPTIM, WASP and LEAP have been used in the development of the system for electricity generation in Macedonia in the analysis of the Study. The input data for hydro power plants as well as the technical characteristics for the water reservoirs and hydrological data are processed with the OPTIM software tool. The electricity consumption in the first year of 2006 is 8,300 GWh. The optimal solutions for a long term expansion planning of the generating system in Macedonia are processed with the WASP software tool. The output results from the WASP according to the input data give three different scenarios for planning the expansion generating as follows: base scenario, the first mitigation and the second mitigation scenario. At the end of each

[2] According tender documentation from ELEM

development scenario analysis the LEAP software tool is used for evaluating the environmental impacts of each scenario.

- ***The baseline scenario*** assumes a maximum use of domestic lignite in the thermal power plants for covering the electricity needs in Macedonia, supposing there will be a fuel supply for the existing thermal power plants in Bitola (3 × 209 MW net) and Oslomej (1 × 109 MW net) [3] until 2025. Candidates on the list of thermal power plants are: TPP Mariovo with installed power of 209 MW [4] net, the fourth unit of TPP Bitola with installed power of the same size as the existing ones. Another lignite thermal power plant candidate is the TPP Negotino with installed power of 300 MW and with mine near the location of the power plant. This scenario is mainly based on domestic lignite and it is the most destructive environmental scenario for the development of the Macedonian power system.
- ***The first mitigation scenario*** operates only with the existing thermal power plants in Macedonia. Apart from the candidates from the list of thermal power plants there are also two gas CHP power plants. One of them is the planned CHP Skopje with installed power of 234 MW which is under construction, and the second one is CHP with installed power of 300 MW with still not defined location. Therefore, the lignite fired TPP Mariovo and TPP Negotino from the base scenario are not included in the first mitigation scenario.
- Additional assumption in ***the second mitigation scenario*** is reducing the electricity consumption in the initial year of 2006 for the big industrial consumers (Feni, Silmak and the Steel Industry). Instead of previous consumption of 8,300 GWh, the annual electricity needs in 2006 are reduced to 6,700 GWh). The consumption is calculated according to hour by hour chronological values of loads in MW, and the distribution of the loads within the year is different with regard to the previous one, which can be noticed from the value of the load factor (for the reduced consumption it is 54% instead of 63 % for the previous one). The reduced consumption refers only to distribution needs, and it is the effect of the liberalization of the electricity market for big industrial consumers, according to which they are obligated to provide energy supply for themselves on the market. The second different assumption involves renewable energy sources using small hydro power plants, wind power and solar power. This is simulated by involving a small hydro power plant with installed power of 25 MW and an annual electricity production of 45 GWh in the power system of Macedonia for every 4 years (2010, 2014, 2018 and 2022). By modeling such a small hydro power plant on every 4 years integrally are taken into consideration all renewable energy sources. It means that at the end of the analyzed period until 2025 the installed capacities from renewable energy sources will amount to 100 MW with a total annual

[3] Net power capacity is relevant for calculations of power needs planning, but the GHG emissions are calculated according the electrical production

[4] According ELEM, TPP Mariovo is planning with 300 MW. Two TPP on domestic lignite are taken into consideration in the Study (TPP Mariovo with 209 MW and TPP Negotino with 300 MW). These two options of lignite TPP give possibilities for involving new lignite power plants in Macedonia, one with 300 MW capacity as the planning one from ELEM, and the other with capacity as the existing in Bitola.

electricity output of 180 GWh, which is relatively optimistic forecast. The renewable energy sources should ease the development of new conventional power plants in Macedonian power system. The third assumption in this scenario is disconnecting the TPP Negotino from the Macedonian electricity system in 2009 with the activating of the new gas CHP in Skopje.

Environmental impacts of the three scenarios

Detailed calculations for the GHG emission, as well as for other local emissions have been done for the three scenarios. The databases for the emission of the pollutants and the chemical content of different types of fuels according to the IPCC and Tier 2 are integrated in the software tool of LEAP (Long-range Energy Alternatives Planning System). The results from the calculations show the reducing of GHG begins in 2009, when the CHP in Skopje starts operating according to the first mitigation scenario. (Fig. 3.1.3.1)

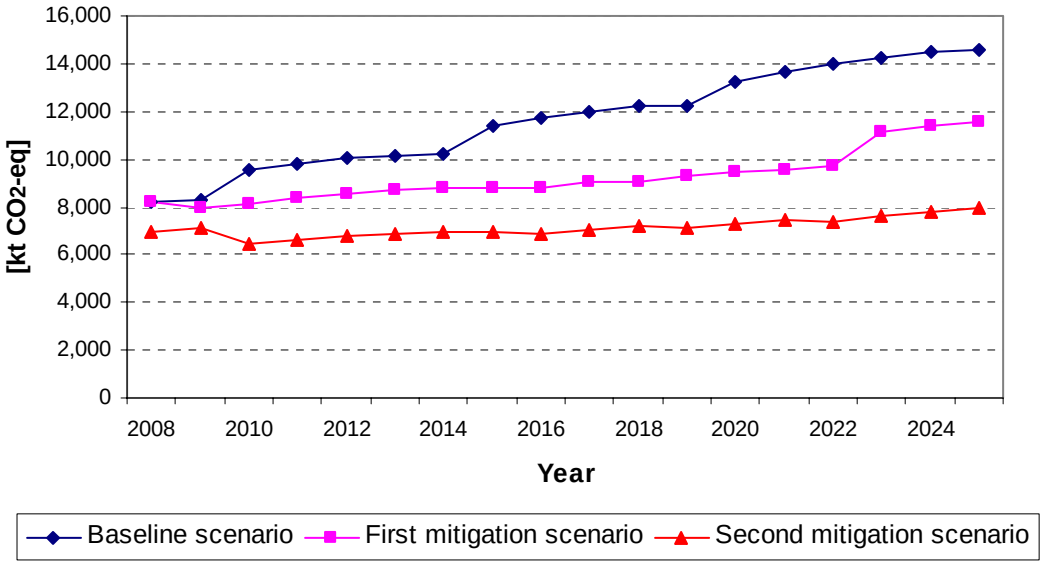

Figure 3.1.3.1 GHG emissions for the baseline scenario and for both mitigation scenarios [kt CO_2 -eq]

The additional improving of the environmental impacts with reducing the GHG emission is due to the inclusion of the second CHP with installed power of 300 MW in 2015. In the second mitigation scenario the additional environmental improvements are due to the reduced electricity production because of the reduced consumption. The final effect in the second mitigation scenario is reducing the GHG emission for more than 6,000 kt of CO_2-eq in comparison to the baseline scenario.

3.2 Industrial Energy Transformations and Heating

Fossil fuels contribute with the largest share in the structure of the primary energy consumption for heating purposes in the industry, residential, commercial and public sectors, agriculture and other

sectors in the country. According to the statistical data for the last few years, in this part of the energy sector, liquid fuels, mostly fuel oil and diesel oil, cover over a half of the primary energy for heat production. In the same period, the contribution of firewood is considerable, making about 20 % of the total primary energy needs, used mostly in the households. In the liquid fuel supply, the Republic of Macedonia is completely dependent on import of crude oil. Domestic consumption of fuel oil products in the last few years ranges 700,000-1,000,000 t/year.

Further on, the contribution of firewood is significant, with about 20 %, mostly in the residential sector, as well as the contribution of the solid fuels (lignite, hard coal and coke), which participate with about 17.6 % in 2005, mostly used as heat energy source in the industry, agriculture and other sectors. The share of natural gas (approximately 8 % in 2005) and liquefied petrol gas (below 3 % in the same year) is much smaller, while geothermal energy covers up to 1 % of heat energy needs.

Regarding the final energy consumption, the distribution between various segments of the sector is relatively even in the last few years. According to the energy balance for the 2005, the final energy consumption in the industry amounts 33.5 %, the consumption in the households makes 29.0 %, the transport sector 20.9 %, and agriculture commercial buildings, public and administrative sector and other areas contribute with 16.7 % in the final consumption.

In developing of the **baseline scenario** for energy transformations in the industry sector and for heating, forecasts for annual growth rates of the economy activities, industrial production, energy needs and, in this framework, necessities for heat etc., over the period 2006-2025, are assumed in accordance with relevant studies and publications that cover the mentioned period. The projections for the heat generation and for the consequent emissions of greenhouse gases in the period 2006-2025 are derived taking into account the following cases: scenario without significant changes in relation to the actual practices, i.e. so-called “business as usual” scenario and scenario that includes certain measures for reduction of greenhouse gases emission. Having in mind that the heat generation belongs to the wider energy sector, the analysis is done according to the same methodology and using the same emission factors as in the electricity generation sector. The analysis of the industrial energy transformations and heating, in the framework of the energy sector, is accomplished on a basis of the following division: (1) Low-temperature heat consumers, that means, district heating systems, heat production and consumption for heating of buildings in the public and commercial sectors (hospitals, schools, administrative buildings, trade centers etc.), heat consumption in the residential sector, heat for agriculture and for other sectors; and (2) Industrial heat consumers.

The main assumptions of the **mitigation scenario** regarding the GHG emissions originating from this part of the energy sector are:

- The same value of the grow rate of the overall energy needs is assumed as in the baseline scenario, although the optimistic prognoses regarding the expected economic development would lead to larger energy consumption; such necessity on the demand side would be

compensated with measures of increased energy efficiency, energy saving, utilization of less energy consuming technologies etc.

- Certain redistribution regarding the used fuels is done, which is expecting to be dictated partly by the market conditions and by the obligations for accomplishment of norms prescribed by the environmental legislation. In that sense, it is assumed that the grow rate of utilization of solid and liquid fuels will be lower, compared to the baseline scenario; a higher grow rate is assumed for biomass and the rest of the needs for thermal energy would be covered with gaseous fuels.
- In the energy transformation for heating purposes, the main point that should lead to mitigation of GHG emissions is introduction into operation of two combined heat and power plants on natural gas, planned for commissioning in 2009 and 2015.
- Increasing of the share of the renewable energy sources in the country. In that sense, the energy potential of waste biomass of vegetative and animal origin, solar energy and geothermal energy, in perspective, should get more important place in the country's energy balance.

Comparison between the GHG emissions of the scenarios considered, presented as CO_2-eq, leads to a conclusion that the reduction of emission is relatively small. That is a result, most of all, of limited opportunities for fuels switching and transition towards energy resources with less potential for GHGs production: limited capacity of natural gas pipeline system, small probability for connection to other regional gas pipeline system, limited potentials of the renewable energy sources etc.

3.3 Transport

The analyses accomplished in the framework of the inventory of greenhouse gases show that the contribution of the transport sector is 10.6÷13.4 % in the total CO_2-eq emission from the energy sector in the period from 1990 until 2002, while in the total GHG emission in Macedonia, presented as CO_2-eq emission, its contribution is 6.9÷9.6 %. Regarding the energy consumption, road transport dominates in front of railway and air transports.

In the period of 90-ties the passenger and the fright transport faced a decline of activities, which was followed by certain recovery in the last few years. By far the largest share in the GHG emission in the framework of the transport sector comes from activities in the road transport. In the structure of registered motor vehicles, passenger cars dominate (resulting in an average 124 cars per 1000 inhabitants), far ahead of freight vehicles and much smaller share belongs to buses. The age structure of the vehicles fleet in the country is not favorable, since a large number of passenger cars, busses and freight cars, which are still in use, are produced ten or more years ago. The railway transport in the country recorded stagnation in the last decade, which is characterized with reductions of the number of passenger lines, as well as with certain decrease of the capacity of available railway equipment (locomotives, passenger and freight cars). The general trend in the air transport in the Republic of Macedonia in the last few years,

when it comes to the number of carried passengers, is characterized with moderate growth. On the other side, the total quantity of departured and arrived goods records permanent decreasing in the period after 2001.

The projections of the trend of consumption of various fuels and consequent GHG emissions coming from the transport sector are based on officially published statistical data in the last fifteen years. While developing the **baseline scenario** for this sector over the period until 2025, the following main assumptions are taken into account, which, regarding the fact that the Republic of Macedonia still does not have a document for long-term strategic planning of the goals and development policies in the transport sector, are mostly a result of an expert judgment:

- The conditions in the sector are expected to steadily improve (age structure of the vehicles, quality of public transportation, technical characteristics of the equipment etc.), but the general state of various segments of the sector stays without significant changes, regarding the infrastructure, used fuel etc.
- It is assumed that the average annual growth rate of the number of motor vehicles in the country will be 2 % over the period from 2006 until 2015, followed by 3 % growth rate over the period 2016-2025.
- The average annual growth rate of passenger kilometers in the road transport and railway transport is assumed as 2 %.
- The annual growth rate of carried goods is assumed as 4 %.
- The trend of activities in the air transport is based on estimations for increasing of the economic activities in the country and the assumed growth rate is 4 % in the case of carried passengers and number of operations. In the case of carried goods, it is foreseen that the trend of decreasing will be stopped in the first years over the considered period and then, followed by a steady growth of total amount of carried goods.

In the **mitigation scenario**, the main strategic directions that should be followed for reduction of GHG emission coming from the activities in the transport sector are directed towards the following objectives: improvement of the efficiency in the transport sector and energy efficiency of the vehicles, which means, reduction of the specific energy consumption, improvement of the public urban and inter-city transport and bringing the national legislation into accord with the European Union regulatives.

When it comes to the type of fuel used in the road motor vehicles, it is assumed that there will be a change in the fuels correlation, expressed as a steady decreasing of contribution of gasoline vehicles, stagnation or moderate increase of the number of diesel vehicles and steady increase of contribution of vehicles on other fuels, between which the dominating are LPG, CNG and biodiesel. Although the offer of hybrid gasoline-electrical vehicles in the world market permanently increases, because of certain technological and economic reasons, it is very difficult to foreseen the penetration of these vehicles in the domestic market on middle term and that is why they are not included in the scenarios.

In the mitigation scenario for the railway transport, it is foreseen that in the beginning of the analyzed period there will not be any significant changes in the railway infrastructure, meaning, mainly, about the length and the technical characteristics of the railway tracks. Regarding the locomotives power system, it is assumed that the correlation between the number of electrically driven and diesel locomotives will steadily change, in favour of electrical locomotives; that means both, increased number of electrical locomotives and their bigger contribution in transportation of passengers and goods.

Based on comparison of the GHG emission projections, obtained with the scenarios, expressed through CO_2-eq, a conclusion can be drawn that with the proposed measures the obtained reduction of GHG emission is relatively small. More visible effects could be expected by application of certain qualitative systematic solutions, such as qualitative improvement of the public urban and inter-city transport, development of integrated transport system, spreading, revitalization and better maintenance of the road infrastructure, qualitative improvement of the overall railway infrastructure, more intensive use of the railway transport and other measures, which, basically, are the way towards the development of an efficient public transport system.

3.4 Waste

GHG emissions in this sector are consisted of methane (CH_4) and nitrous oxide (N_2O) released during the waste decomposition in anaerobic conditions. The GHG emission inventory for the waste sector includes the following three sub-sectors:

- Municipal Solid Waste (MSW)
- Wastewater handling (domestic and industrial wastewater)
- Human sewage

Considering that the major part of the emissions comes from the solid waste disposal sites, the mitigation analyses will be made mainly for this sub-sector.

In order to reduce the GHG emissions from the waste decay, a technology for methane collection and flaring was adopted, thus converting the methane content of LFG into CO_2. In this sector following scenarios are considered:

- **Baseline scenario** which assumes that no changes will be made, and the GHG emissions will increase according to the demographic growth rate
- **Mitigation scenario** which proposes implementation of systems for methane collection and flaring at 9 landfills in Macedonia. The selection of these 9 landfills is based on the preliminary analyses made for the purpose of the Portfolio of potential CDM projects[5], developed under the established climate change related collaboration between the Macedonian and the Italian Ministry of the Environment.

[5] "Assessment of the projects' potential in the fields of renewable energy sources, energy efficiency and forestry management, in the framework of Clean Development Mechanism of the Kyoto Protocol for the Republic of Macedonia", Italian Ministry for the Environment, Land and Sea, May 2007.

The selected technology applied at the specified landfills, has been evaluated using GACMO2 model[6].This option has been compared to the baseline/reference scenario which assumes that the content of the disposed MSW and other organic matter are left to decay at the landfill, so that in the absence of the collection system methane will be emitted to the atmosphere. The mitigation scenario, in fact is a time schedule for implementation of the selected mitigation technology at the considered sites. The criteria for definition of the time schedule mainly involve the potential for emission reduction, geographical distribution of the sites, financial and technical capacities of the corresponding municipalities etc. One possible mitigation scenario is presented in Table 3.4.1.

Table 3.4.1 Schedule for the implementation of the GHG mitigation technology in the waste sector (mitigation scenario)

	Landfill	**Annual Emission Reductions [t CO_2-eq]**	**Annual Costs [US$]**	**Total Investment [US$]**	**Year of Implementation**
1.	Skopje ("Drisla")	77,760	221,333	1,800,000	2009
2.	Veles ("Bunar Dere")	9,694	27,593	224,400	2010
3.	Gostivar ("Sibnica")	5,081	14,461	117,606	2010
4.	Kumanovo ("Krasta")	18,921	43,086	438,000	2011
5.	Bitola ("Meglenci")	15,137	43,086	350,400	2012
6.	Strumica ("Sapkar")	12,856	36,594	297,600	2013
7.	Stip ("Trestena Skala")	15,034	42,791	348,000	2014
8.	Kocani ("Belski Pat")	4,095	11,657	94,800	2014
9.	Vinica ("Leski")	3,888	11,067	90,000	2014

As per the assumed mitigation scenario, after the year 2014 about 162 kt CO_2-eq can be reduced annually. That corresponds to 18% of total CO_2-eq of the waste sector. But it is worth mentioning that the selected technology in this study also recognizes non-GHG related environmental benefits, such as reduced explosion or poison risks from uncontrolled migration of LFG and odour prevention from the landfill site.

3.5 Agriculture

GHG emissions from the agriculture sector are consisted of methane (CH_4) and nitrous oxide (N_2O), originating from the following sources:

- Enteric fermentation (CH_4 emissions)
- Manure management (CH_4 and N_2O emissions)
- Rice cultivation (CH_4 emissions)
- Agricultural soils (N_2O emissions).

Considerable amount of waste is produced from the agriculture sector (around 530,000 tones of straw, from which 370,000 tones are used for stock-breeding, around 190,000 tones of branches from winegrowing and orcharding and around **XX** tones animal waste from livestock-breeding) and the

[6] Fenham, J., *Introduction to the GACMO mitigation model* in: Economics of Greenhouse Gas Limitations. Handbook reports, UNEP, Riso National Laboratory, Denmark, 1999 ISBN: 87-550-2574-9

absence of the collection systems (with exception to the systems of some individual farms) leads to the significant amount of GHG emissions. The current waste management practices are different, whereupon the waste from the cattle-breeding farms is stacked, burned and used as a fertilizer; the waste from pig farms is released in the rivers or accumulated in lagoons (which are not properly managed). The crop residues are used as food or as mat for cattle and the pruning residues are burned or used for heating. Livestock breeding and agricultural activities such as crop production generate the largest part of the agricultural waste, therefore are associated with major negative impact on the local environment.

Several projects related to the improvement of the Animal Waste Management System (AWMS) have been identified in the Republic of Macedonia that will reduce the uncontrolled release of GHG from manure. These projects are based on the technology for biogas collection and combustion at pig breeding farms. This technology includes installation of covered lagoons creating negative pressure and anaerobic digesters, instead of current anaerobic open lagoons. The system will also include an efficient enclosed flare to combust the digester biogas, converting its methane content to CO_2 and thereby achieving significant GHG reduction. After anaerobic digestion, the solid sludge can be separated and stored for sale to the local farmers for land application as fertilizer.

In this analysis, the following scenarios were developed for the agricultural sector:

- **Baseline scenario** which does not assume introduction of any changes and the GHG emissions will increase in accordance with the growth rate of the number of animals, as well as the arable area in the country and the input of the nitrogen fertilizers
- **The mitigation scenario** where the main activities are focused on implementation of systems for biogas collection and combustion at 6 pig farms in Macedonia.

The implemented systems at the selected farms have been evaluated using GACMO2 model and the calculated values, as well as the time schedule of the implementation are given in table 3.5.1.

Table 3.5.1 Schedule for implementation of the GHG mitigation technology in agriculture sector (Mitigation scenario)

	Pig farm	Annual Emission Reductions [t CO_2-eq]	Annual Costs [US$]	Total Investment [US$]	Year of implementation
1.	**Veles (“Agria group”)**	6,240	41,802	390,000	2010
2.	**Stip (“Tarinci”)**	2,870	19,229	179,400	2011
3.	**Vinica (“Vineam”)**	1,560	10,450	97,500	2011
4.	**Sveti Nikole (“Sveti Nikola”)**	1,654	11,078	103,350	2011
5.	**Berovo (“Zito Males”)**	1,487	9,963	92,950	2011
6.	**Tetovo (“Edinstvo”)**	3,744	25,081	234,000	2012

According to the mitigation scenario, the total possible GHG emision reduction in the agriculture sector, alter 2012, is 17.55 kt CO_2-eq.

There are available technologies for reduction of GHG emissions in agriculture that can be used in Macedonia, but they are mostly related with increased production by unit area/unit head, managing of

animal diet, better utilization of fertilizer and water etc. These technologies should be further analyzed and researchers should develop technologies that can be implemented in various regions in the country.

Production of bio-diesel as well as bio-ethanol and their use as energy source can reduce emission from fossil fuels. There is potential for using of crop residues (straw, pruning residues etc) as energy source. These options should be investigated and serious research should be conducted in order to maintain sustainability of agriculture (to produce energy without disturbing food production, and maintain soil and water quality).

4 PROJECTIONS OF THE TOTAL GHG EMISSIONS

Within this chapter the estimated GHG emissions by each sector are integrated in order to project the total national GHG emissions over the period 2008-2025, following the three assumed scenarios: baseline (Business As Usual – BAU), first mitigation and second mitigation scenario. Worth mentioning is that the first mitigation and second mitigation scenarios differ only in the electricity sector, whereby the second mitigation scenario incorporates additional abetment measures, which, as will be shown later, will have a considerable contribution to the overall reduction of GHG emissions. The main figures for all scenarios are summarized in Table 4.1. Table 4.2 (and Figure 4.1), Table 4.3 (and Figure 4.2), Table 4.4 (and Figure 4.3) show the GHG emissions by sector and total emissions, for each year of the analyzed period and for each scenario, respectively.

Table 4.1 Key values for all three scenarios

	2008-total GHG emissions [kt CO_2-eq]	**2025 - total GHG emissions [kt CO_2-eq]**
BAU scenario	14,040	23,947
First Mitigation Scenario	13,904	20,348
Second Mitigation scenario	12,645	16,713

Table 4.2 Projections of the total GHG emissions [kt CO_2-eq] - Baseline scenario

	Power System	**Heating**	**Industry**	**Transport**	**Waste**	**Agriculture**	**Total**
2008	8,196	1,328	906	1,390	844	1,376	14,040
2009	8,268	1,375	937	1,432	847	1,517	14,376
2010	9,584	1,423	970	1,475	850	1,553	15,855
2011	9,836	1,472	1,004	1,520	853	1,595	16,280
2012	10,025	1,524	1,039	1,566	856	1,637	16,647
2013	10,154	1,577	1,076	1,614	859	1,679	16,959
2014	10,246	1,632	1,113	1,664	862	1,722	17,239
2015	11,388	1,690	1,152	1,715	865	1,764	18,574
2016	11,719	1,740	1,187	1,775	868	1,807	19,096
2017	12,006	1,792	1,222	1,838	871	1,851	19,580
2018	12,261	1,846	1,259	1,902	875	1,894	20,037
2019	12,199	1,902	1,297	1,970	878	1,937	20,183
2020	13,260	1,959	1,336	2,039	881	1,981	21,456
2021	13,628	2,017	1,376	2,112	884	2,025	22,042
2022	13,954	2,078	1,417	2,186	887	2,070	22,592
2023	14,241	2,140	1,459	2,264	891	2,114	23,109
2024	14,463	2,205	1,503	2,344	894	2,159	23,568
2025	14,600	2,271	1,548	2,427	897	2,204	23,947

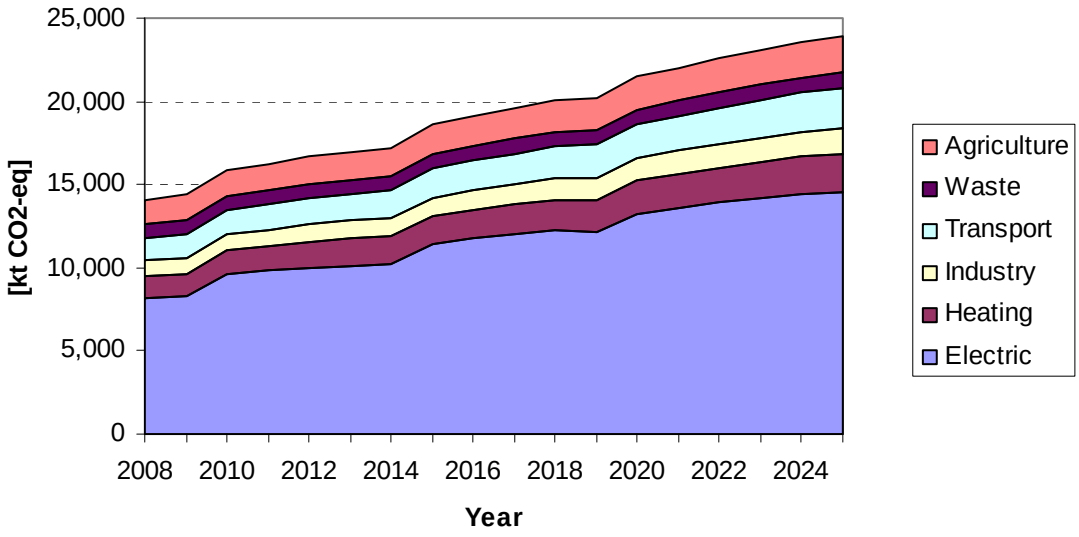

Figure 4.1 Projections of the total GHG emissions [kt CO_2-eq] - Baseline scenario

Table 4.3 Projections of the total GHG emissions [kt CO_2-eq] - First mitigation scenario

	Power System	Heating	Industry	Transport	Waste	Agriculture	Total
2008	8,196	1,328	902	1,258	844	1,376	13,904
2009	7,922	1,353	931	1,296	769	1,517	13,788
2010	8,093	1,401	961	1,335	757	1,512	14,059
2011	8,354	1,451	993	1,375	741	1,546	14,460
2012	8,575	1,502	1,025	1,416	729	1,588	14,835
2013	8,719	1,556	1,059	1,458	720	1,630	15,142
2014	8,831	1,611	1,094	1,502	700	1,673	15,411
2015	8,784	1,647	1,130	1,547	703	1,715	15,526
2016	8,827	1,697	1,163	1,601	706	1,757	15,751
2017	9,071	1,749	1,196	1,656	709	1,800	16,181
2018	9,055	1,803	1,231	1,714	712	1,844	16,359
2019	9,262	1,859	1,267	1,773	715	1,887	16,763
2020	9,428	1,916	1,304	1,834	718	1,930	17,130
2021	9,580	1,975	1,342	1,897	722	1,974	17,490
2022	9,700	2,035	1,381	1,963	725	2,018	17,822
2023	11,131	2,097	1,422	2,031	728	2,063	19,472
2024	11,367	2,162	1,463	2,101	731	2,107	19,931
2025	11,553	2,228	1,506	2,174	735	2,152	20,348

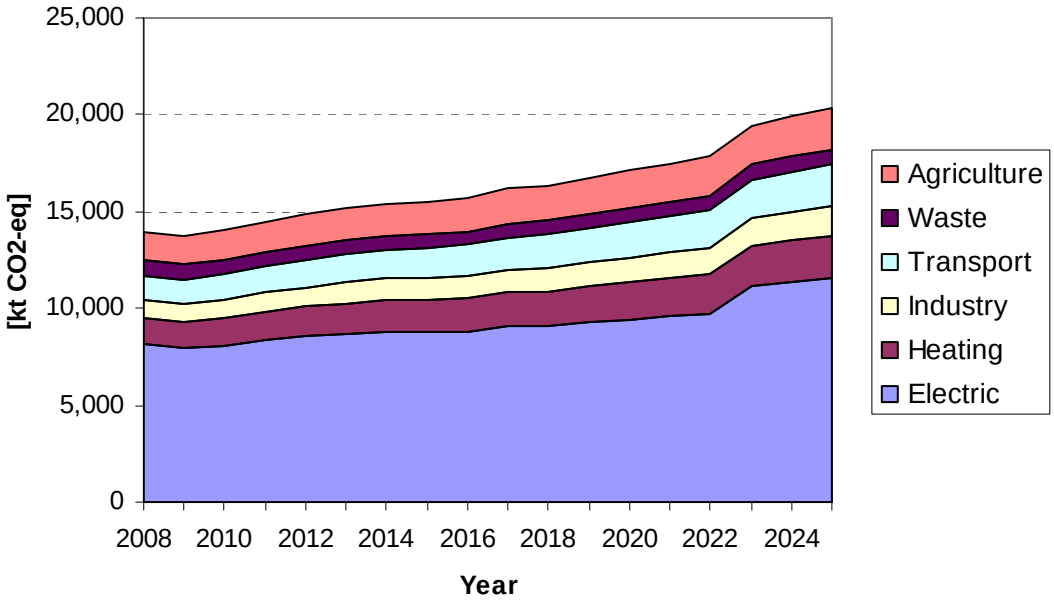

Figure 4.2 Projections of the total GHG emissions [kt CO_2-eq] - First mitigation scenario

Table 4.4 Projections of the total GHG emissions [kt CO_2-eq] - Second mitigation scenario

	Power System	Heating	Industry	Transport	Waste	Agriculture	Total
2008	6,937	1,328	902	1,258	844	1,376	12,645
2009	7,082	1,353	931	1,296	769	1,517	12,948
2010	6,430	1,401	961	1,335	757	1,512	12,396
2011	6,613	1,451	993	1,375	741	1,546	12,719
2012	6,765	1,502	1,025	1,416	729	1,588	13,025
2013	6,881	1,556	1,059	1,458	720	1,630	13,304
2014	6,973	1,611	1,094	1,502	700	1,673	13,553
2015	6,990	1,647	1,130	1,547	703	1,715	13,732
2016	6,878	1,697	1,163	1,601	706	1,757	13,802
2017	7,042	1,749	1,196	1,656	709	1,800	14,152
2018	7,180	1,803	1,231	1,714	712	1,844	14,484
2019	7,143	1,859	1,267	1,773	715	1,887	14,644
2020	7,290	1,916	1,304	1,834	718	1,930	14,992
2021	7,415	1,975	1,342	1,897	722	1,974	15,325
2022	7,398	2,035	1,381	1,963	725	2,018	15,520
2023	7,586	2,097	1,422	2,031	728	2,063	15,927
2024	7,756	2,162	1,463	2,101	731	2,107	16,320
2025	7,918	2,228	1,506	2,174	735	2,152	16,713

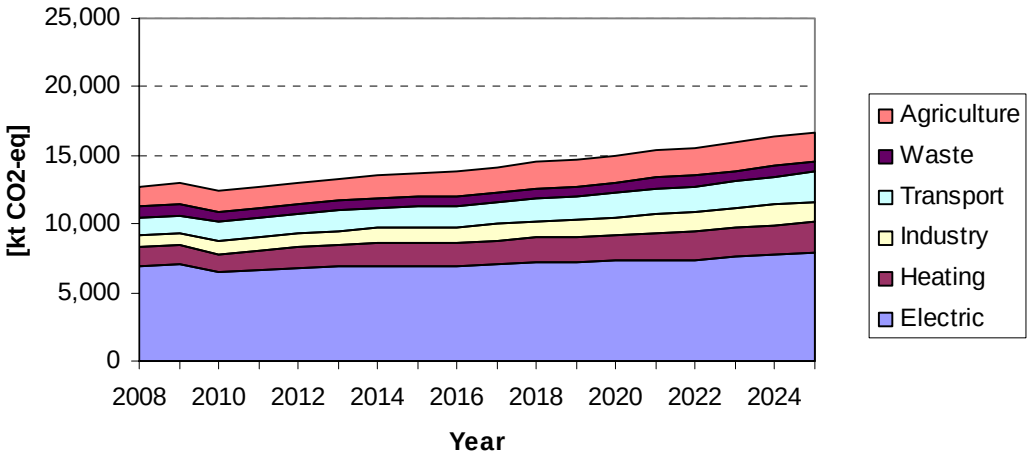

Figure 4.3 Projections of the total GHG emissions [kt CO_2-eq] - Second mitigation scenario

BAU analyses: As per the projections presented in Table 4.2 and Figure 4.1 a considerable increase in the total GHG emissions by the year 2025 will occur compared to the projected value for the year 2008 (in absolute value of 9,900 kt CO_2-eq, or relatively about 71%) if the usual practice is applied without imposing the constraint for GHG emissions reduction - BAU scenario (Figure 4.4 and Figure 4.5, last column). This increase is mainly related to the major rise within the electricity sector (absolute difference of 6,400 kt CO_2-eq and 78% relative increase to the 2008 value), which reflects the so called black, lignite-based development scenario for the national power sector (Figure 4.4 and Figure 4.5, first column). The other sectors also exhibit significant rise in the GHG emissions, as the 2025 values compared to the 2008 values are 75% (transport), 71% (heating and industry), 60% (agriculture) and 6% (waste) higher (Figure 4.4 and Figure 4.5).

Mitigation scenarios analyses: The situation can be improved if the developmental paths integrate practices/measures leading to GHG emissions reductions. Hence, the First Mitigation scenario (as defined in the sectoral analyses) leads to 46% increase of 2025-value of the total emissions compared to 2008-total emissions or absolute difference of 6,400 kt CO_2-eq. (Table 4.3 and Figure 4.2; also Figure 4.4 and Figure 4.5, last column). This increase in the total emissions is further reduced to 32% (absolute difference of 4,000 kt CO_2-eq) if the developmental paths follow the Second Mitigation scenario (Table 4.4 and Figure 4.3; also Figure 4.4 and Figure 4.5, last column).

With regards to the sectoral projections for the three scenarios, the comparison between 2025- and 2008- emissions points to the largest achievement in the electricity sector. Namely, within this sector, the BAU relative increase of 78% is reduced to 41% by the first mitigation scenario (the first one in 2009 and the second one in 2015). Relative increase is reduced to 14% by the second mitigation scenario as a result of reduction of the electricity consumption for the value of the large consumers, introduction of renewable energy sources and the disengagement of the TPP Negotino when the CHP plant will start with operation (Figure 4.4 and Figure 4.5, last column). As to the other sectors, noticeable is the effect of the

waste sector where the 6% BAU relative increase is turned in to negative relative increase (-13%) according to both mitigations scenarios, meaning that in case of mitigation scenarios the 2025-waste emissions will be 13% lower then the corresponding 2008-values (Figure 4.4 and Figure 4.5, fifth column). The remaining sectors contribute slightly to the overall emissions reduction, given the fact that the difference between BAU and mitigations scenarios ranges from 2% to 4%, (Figure 4.5).

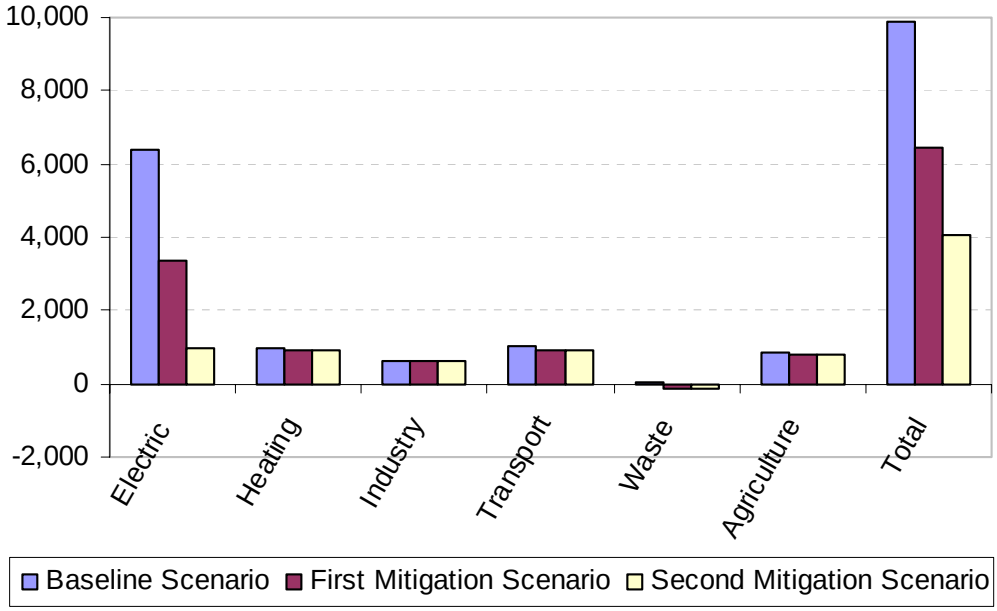

Figure 4.4 The effectiveness of the three scenarios expressed as absolute increase of the 2025-emissions to the 2008-emissions [difference: 2025-emissions minus 2008-emissions in kt CO_2-eq]

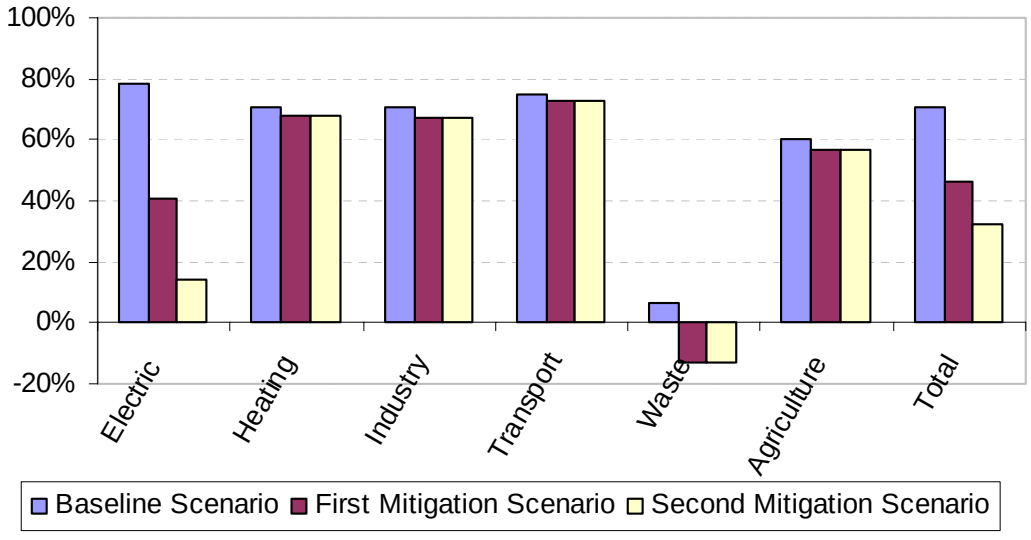

Figure 4.5 The effectiveness of the three scenarios expressed as relative increase of the 2025-emissions to the 2008-emissions

Finally, the overview of the projections of total GHG emissions for each year over the analysed period, according to the adopted scenarios is presented in Table 4.5 and Figure 4.6

Table 4.5 Proections of the total GHG emission for all three scenarios [kt CO2-eq]

Year	Baseline scenario	First mitigation scenario	Second mitigation scenario
2008	8,196	8,196	6,937
2009	8,268	7,922	7,082
2010	9,584	8,093	6,430
2011	9,836	8,354	6,613
2012	10,025	8,575	6,765
2013	10,154	8,719	6,881
2014	10,246	8,831	6,973
2015	11,388	8,784	6,990
2016	11,719	8,827	6,878
2017	12,006	9,071	7,042
2018	12,261	9,055	7,180
2019	12,199	9,262	7,143
2020	13,260	9,428	7,290
2021	13,628	9,580	7,415
2022	13,954	9,700	7,398
2023	14,241	11,131	7,586
2024	14,463	11,367	7,756
2025	14,600	11,553	7,918

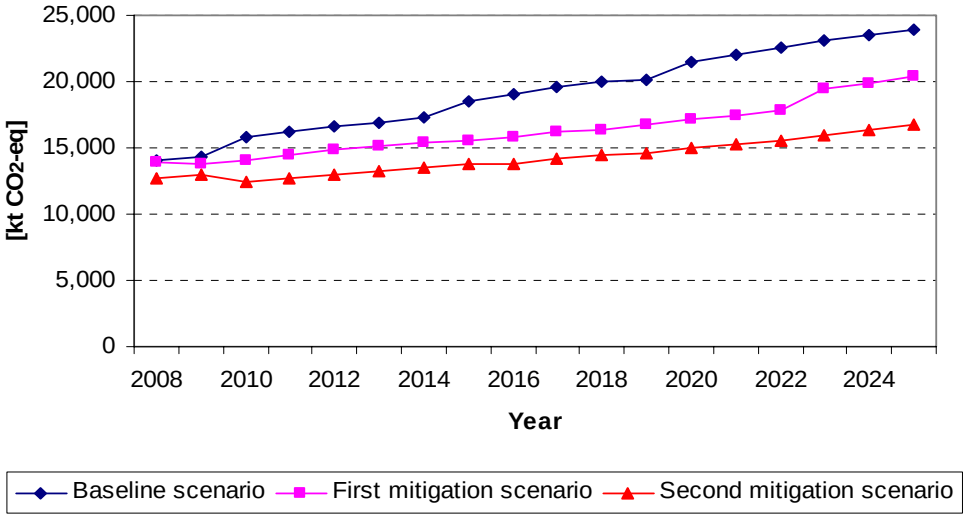

Figure 4.6 Projection of the total GHG emissions for all three scenarios [kt CO_2-eq]

In terms of carbon intensity (kt CO_2-eq per capita), Macedonia remains among the countries with relatively high per capita emissions mainly due to predominant use of fossil fuels for electricity generation. This parameter progressively decreases as the gas is introduced under the mitigations scenarios. This parameter is calculated for the three scenarios and presented in Table 4.6.

Table 4.6 Carbon intensity of Macedonia (GHG emission per capita – t CO_2-eq per capita)

Year	Projections of the Population (1000 persons)	BAU scenario	First Mitigation scenario	Second Mitigation scenario
2008	2,055	6.83	6.76	6.15
2012	2,080	8.00	7.13	6.26
2020	2,131	10.07	8.04	7.04
2025	2,163	11.07	9.41	7.73

5 NATIONAL ACTION PLAN FOR CLIMATE CHANGE MITIGATION

5.1 Electric Power

According to the development scenarios for the Macedonian power system, some general directions for future activities in building new generating capacities can be given. Table 5.1.1 gives the overview of the dynamic activities in building new power plants for the period until 2025. For each of the three scenarios new thermal and hydro power capacities have been identified, as well as the year of the start of their operation. The table is actually a result of the optimization process in the WASP software tool, where the optimization is based on fully satisfying the needs for electric power, with minimal emissions related to electric power production and with minimal total costs (investments, fuel and O&M costs).

Table 5.1.1 Dynamic of building new capacities for electricity production for the three scenarios

	BASELINE SCENARIO			**FIRST MITIGATION SCENARIO**			**SECOND MITIGATION SCENARIO**	
Year	Candidate	P (MW)	Year	Candidate	P (MW)	Year	Candidate	P (MW)
2008								
2009			2009	*Gas CC (CHP Skopje)*	*234*			
2010	HPP Boskov Most	66	2010	HPP Boskov Most	66	2010	HPP Boskov Most	*66*
	TPP Bitola 4	209					*Gas CC (CHP Skopje)* **25MW (REN)**	234
2011								
2012								
2013								
2014							**25MW (REN)**	
2015	HPP Galiste	194	2015	*Gas CC*	*300*	2015	HPP Galiste	194
	TPP Negotino coal	300						
2016			2016	HPP Galiste	194	2016	*Gas CC*	*234*
2017								
2018			2018	HPP Cebren	280		**25MW (REN)**	
2019	HPP Cebren	280				2019	HPP Cebren	280
2020	TPP Mariovo	209						
2021								
2022						2022	*Gas CC* **25MW (REN)**	*300*
2023			2023	TPP Bitola 4	209			
2024								
2025								

According to the table, some proposals can be drawn as follows:

Using the natural gas as a resource for electric power production. The maximum possibilities of the existing gas pipe lines for electricity production are up to 4,000 GWh per year, or for building of 2 or 3 gas power plants with a total installed power of 700 MW. CHP Skopje which is under construction is the first one to start operating in 2009. The others should be built on every 5 years in the following period, or in 2015 and around 2020 [7]. With such a maximum utilization of the gas system the price of the natural gas can be reasonable for economical operation of the gas power plants.

The environmental effects of gas power plants are much favorable compared to the environmental impacts from coal or oil fired thermal power plants. The next table shows the GHG emission from thermal power plants in Macedonia compared to the gas CC power plants.

TPP Bitola	TPP Oslomej	TPP Negotino	Gas CC
(kg CO_2-eq / kWh)			
1,276	1,239	0,776	0,421

GHG emission from gas CC power plants is three times less than the same ones from TPP Bitola and TPP Oslomej, and around two times less than GHG emission from oil fired TPP Negotino. These environmental advantages of natural gas compared to the lignite and oil without doubt should be the main attribute in favor of the gas as a resource for electricity generation and for development of the electric power system in Macedonia.

Maximum use of the hydro potential. All three scenarios take into consideration the maximal use of the hydro potential in Macedonia. HPP Boskov Most [8] is the first hydro power plant which should start operating in 2010. The next ones HPP Galiste and HPP Cebren [9] are planned to star operating after 2015.

Benefits of renewables. Renewables should be incorporated in the energy system continually without technical, social or other limitations. In order to have better implementation of the renewables some administrative and tax relieves from legal aspects should be taken, as well as ensuring the electricity output with guarantied economic cost effective prices. Small hydro power plants and wind power plants should be based on private initiatives and investments which will be continually incorporated according to the locations and the interest of the market. The electricity production of small HPP and of wind power plants strongly depends on hydrological and meteorological conditions and have relatively small capacity factor of up to 20%. The low capacity factor can not be a base for energy planning, but it can contribute to reducing the operation of the conventional thermal and hydro power plants, and their effect is mainly at local level.

[7] Two possibilities for next gas power plants in Macedonia are taken into account: one of 234 MW installed power as the CHP in Skopje and the other one is 300 MW installed power, and both with no specific location. The tender documentation of ELEM is after the time frame of the Study, and the deadline of tender procedure is 2nd July 2008.
[8] The planning period for Boskov Most according ELEM is 2012 because delaying of tender documentation.
[9] According development plan of ELEM HPP Cebren and HPP Galiste are planning for 2014 and 2015 respectively, and in this Study they are planning for operation after 2015. This is correctly, real and acceptable with taken into consideration the real possibilities and the uncertain in hydro planning (tender and technical documentations, building delay of such projects, financial and technical problems,...).

Energy efficiency as a strategy for energy saving. Energy efficiency is one of the main strategies for energy saving in developed countries and should become an imperative for Macedonia and for other developing countries. Energy efficiency is strongly related to the economic possibilities of the country as well as of the people. The technologically developed countries have significantly higher GDP and higher energy consumption per capita compared to Macedonia. It means that the developed countries have reached high technological and economic level and can invest additional funds in reducing energy consumption.

Investments in energy efficiency projects require great funds, which mean that it may not be cost effective for old technologies or capacities. Energy efficiency by the consumer can be implemented mainly in heating sector, industry (through energy saving with zero-cost, reducing the temperature in the premises, etc). In the electricity sector, the contribution to energy efficiency can be done by reducing the electricity consumption by investing in more efficient electric appliances as well as by replacing the old lamps with better ones. An additional imbalance of energy resources used for heating can be done with economically reasonable prices of fuels, in order the consumers to have a choice between different energy resources.

Nowadays, energy efficiency as a strategy is based on private initiatives and individual decision by the consumers, and can not be general and obligatory requirement for all consumers, because it depends on the economic possibilities.

The measures which can contribute to GHG emission reduction in the electric power sector in Macedonia are listed in Table 5.1.2.

Table 5.1.2 Measures for GHG emission reduction in electric power sector

	Target	**Objects / Investment**	**Type**	**Involved subjects**	**Time frame**	**Finances**	**Environmental effects**	**Comments**
1	Finalizing the law frame in the energy sector	Opening an electricity market for big consumers	Administrative	Government of RM, Ministry of Economy	In parliamentary procedure			Incorporation of renewables in the energy sector in accordance with EU regulations
2	Ensuring stability in energy supply with continual coal (lignite) supply to the existing thermal power plants in Bitola and Oslomej		Technical Energy, Economic	Government of RM, Ministry of Economy, ELEM				
		Brod Gneotino			Activities have started	100 mil. Euros		Especially important for continually fuel supply to TPP Bitola
		Underground mines of Suvodol			Middle term up to 10 years			Especially important for continually fuel supply of TPP Bitola
		Popovjani mine			Short - middle term up to 5 years			Especially important for continually fuel supply of TPP Oslomej
		Mariovo mine			Middle term up to 10 years			Considering the possibility of building a new TPP Mariovo
		Import of coal (lignite)			Activities have started	30 Euros/ton	Possibility for more energy efficient and environmentally more suitable resource	- Ensuring fuel supply for the existing TPP Bitola and Oslomej. - Transport limitations for big amounts.

3	Ensuring stability in energy supply with investment activities for building new big hydro power plants		Technical Energy, Economic	Government of RM, Ministry of Economy, ELEM			No GHG emission ; Obligation of the EIA	Big investments in capital projects with serious financial investors
		HPP Boskov Most		Concession, Private investors	Short - middle term up to 5 years; - Tender procedure in progress	70 mil. Euros		
		HPP Galiste		Concession, Private investors	Middle term up to 10 years; - Tender procedure	200 mil. Euros		
		HPP Cebren		Concession, Private investors	Middle term up to 10 years; - Tender procedure	320 mil. Euros		
4	Ensuring stability in energy supply with investment activities for building new thermal power plants on gas		Technical Energy, Economic	Government of RM, Ministry of Economy, ELEM	Short - middle term		Reducing the GHG emission with gradual introduction of gas in the thermal power plants	- Ensuring enough amounts of gas for 2 or 3 gas power plants with total installed power from 500 to 700 MW, for which 600 mil Nm^3 gas annually are necessary - Strategic and long term contract with gas suppliers for continual supply are necessary
		CHP Skopje 230 MW		AD Toplifikacija Skopje	Under construction	135 mil. Euros		The necessary amounts of natural gas have been provided
		CC gas (200-300 MW)		Government of RM, Ministry of Economy, ELEM	Middle term up to 10 years	250 mil. Euros		Strategic and long term contract with gas suppliers for continual supply are necessary

5	Increasing the share of renewables in the energy sector		Technical, Energy, Stimulating for sustainable development	Government of RM, Ministry of Economy, Local self-government	Short - middle term		No GHG emission	- Attracting foreign and domestic potential investors. Animation of the interested subjects with favorable legal regulations and other relieves. There have already been introduced tariffs for guaranteed and economically suitable disposal of the produced electricity from small HPP, wind power plants and biomass. - Possible financial mechanisms: carbon financing and credits through the Program for sustainable energy development
		Small hydro power plants		Concession, Private investors	Continual construction process	1500 Euros/kW		The tender procedure for 60 small HPP has already finished. There are expectations for building small HPPs in the next few years with total installed power of 43 MW.
		Wind power plants		Concession, Private investors	Continual construction process			Pilot projects and initial activities of measurements for wind speed in some locations have been started. The results of the decision for investments are expected in a few years.

		Solar thermal and PV panels		Private investors and initiatives, Stimulations from the Government	Continual construction process			- Governmental stimulation in financial support for thermal solar collectors. Other similar initial financial supports for private investments are necessary. - Reduced VAT
6	Improvement of the energy efficiency		Economic, Energy, Stimulating for sustainable development	Enterprises, Institutions, Households	Middle - long term		Saving energy and reduced GHG emission	- Building plants for production of combined heat and electrical energy (CHP). - Measures for reducing the losses in transmission and distribution of electricity. - Measures by the electricity consumers by introducing more efficient lamps, more efficient electric appliances etc. - Animation of the interested investors with favorable legal regulations and tax relieves.

5.2 Industrial Energy Transformations and Heating

There are series of measures identified in the segments of industrial energy transformations and heating, which would contribute to energy savings or would improve the energy efficiency, and, as an ultimate result, certain reduction of the greenhouse gases emission would be achieved. The measures are classified according to the objectives that should be achieved in order to make reduction of the greenhouse gases emission from the sector industrial energy transformations and heating: reduction of the use of carbon intensive fuels, improvement of the energy efficiency and energy saving, increasing of the contribution of renewable energy sources in the country's energy balance, introduction of economically viable prices of electricity and raising awareness of the final consumers. Some of the measures that would give visible results are presented in Table 5.2.1.

Table 5.2.1 Measures for GHG emissions reduction in the industrial energy transformations and heating sector

	Goal	**Action**	**Type**	**Involved subjects**	**Timeframe**	**Financing**	**Comments**
1	Reduction of the use of carbon intensive fuels	Replacement of coal with liquid or gaseous fuels; replacement of liquid fuels with gaseous fuels	Technical, economic, regulatory	MoEPP, ULSG, Industrial subjects, Subjects in the public sector	Short – middle term	Possibility for carbon financing and loans through the Program for renewable energy	Issuing permits for adjustment of the installation in line with operational plans and integrated environmental permits.
2	Improvement of the energy efficiency and energy saving	- Improvement of the energy efficiency of the boiler plants with permanent maintenance; - Replacement of old equipment in boiler rooms, with regular revitalization works; - Installation of measurement-regulation equipment and automatic control systems; - Better insulation, maintaining clean heat exchanging surfaces; - Utilization of heat content in flue gases; - Reduction of loses in systems for transportation of fluids; - Heat insulation of pipelines for transport of water, steam, fuels etc.; - Reduction of specific consumption of energy in the industry by introduction of up-to-date technologies and processes; - Improvements of the performances of thermal cycle; - Improvement of the standards for construction of buildings, better insulation, use of high quality materials	Technical, economic, regulatory	MoE, Energy Agency, MoEPP, MoTC, ULSG, Industrial subjects, Heating plants	Short – middle term	Possibility for carbon financing and loans through the Program for renewable energy; Programs with support of donors community	Investments are favourable, also, from the economic aspect. There is significant potential for GHG emission reduction in this segment.

3	Increasing of the contribution of renewable energy sources in the country's energy balance	- Utilization of waste biomass as an energy source and as a raw material for production of briquettes and pellets; - Installation of tens of boiler units on waste biomass in the agro-industry complex, industry sector and in households; - Rehabilitation, revitalization and expanding of the geothermal system Geoterma-Kochani; - Revitalization of other systems on geothermal energy; - Introduction of solar energy systems for heating and hot water supply (in hotels, hospitals, schools, public buildings, health resorts etc.)	Technical, economic, organizational	MoE, Energy Agency, MoEPP, MoTC, ULSG, Industrial subjects, Public enterprises, Households	Short – middle term	Possibility for carbon financing and loans through the Program for renewable energy	Substitution of firewood with waste biomass, which will contribute to an increased sequestration
4	Introduction of economically viable prices of electricity	- Harmonization of the prices between different kinds of energy	Regulatory	Regulatory commission for energy	Middle term		
5	Awareness raising of the final consumers	- Reduction of electrical energy consumption in the households with measures of energy saving (home electrical appliances) and/or with replacement of electrical energy use with fuels or alternative energy sources; - Introduction of measurement equipment and charging in accordance to the consumption	Organisational	MoEPP, MoE, Energy Agency, NGOs, Media	Continuous	National budget	

5.3 Transport

There are series of measures of technical-technological, financial and institutional character, which would result with certain reduction of the greenhouse gases emission from the activities in the transport sector. The measures are classified in accordance to the planned objectives: improvement of the overall efficiency in the transport sector and energy efficiency of the vehicles, improvement of the public urban and inter-city transport and harmonisation of the national legislative, regarding the transport sector, with the European Union legislation. Some of the measures, which are, more or less, appropriate to the circumstances in Macedonia, are listed in Table 5.3.1

Table 5.3.1 Measures for GHG emissions reduction in the transport

	Goal	Action	Type	Involved subjects	Timeframe	Financing	Comments
1	Improvement of the overall efficiency in the transport sector and energy efficiency of the vehicles	- Revitalisation, extension and better maintenance of the road and railway infrastructure; - Extension-spreading of the electrification of the railway network; - Modernisation of the vehicle fleet; - Motivation for wider use of alternative fuels and other power systems (LPG, CNG, biodiesel, hybrid vehicles etc.)	Technical, economic, legislative	MoTC, MoE, MoEPP, Institutions, Public and private enterprises, Citizens	Middle term, continuously	- National budget; - Budget of the municipalities; - Finances from the enterprises; - Foreign donations	Application of relevant European standards
2	Improvement of the public urban and inter-city transport	- Improvement in the planning, organisation and control of the traffic; - Measures for regulation of the traffic in central urban areas; - Modernisation of the transport equipment for the public traffic; - Synchronisation of the road signalisation in the towns; - Introduction of electronic pay toll charging; - Introduction of electrically driven types of transport, i.e. tramway; - Railway transport – electrification of the railway network	Technical, economic, regulatory	Fund for national and regional roads, MoTC, MoE, MoEPP	Middle and long term	- National budget; - Budget of the municipalities; - Finances from the enterprises (public and private); - Foreign donations	Improvement of the public urban and inter-city transportation system is a basic condition for decreased use of cars in the urban and other areas, which is the main precondition for achievement of significant reduction of greenhouse gases emission from this sector
3	Harmonisation of the national legislative, regarding the transport sector, with the European	- The Act on Environmental Impact Assessment and other related laws and regulations should be harmonised with the	Legislation	MoTC, MoE, MoEPP, Legislative	Short – middle term		Besides the necessity in the process of approximation towards the EU

	Union directives	adequate directives of the European Union; - Regulation on fuels quality in accordance with the European Union norms		institutions, Other institutions			integration, these measures contribute to the mitigation of GHG emission

5.4 Waste

This Study takes into account current situation, conditions and indicators consisted in the National Waste Management Plan. The improvements that will follow the adaptation of the Solid Waste Management Strategy for the Republic of Macedonia are not considered. It is expected this Strategy to provide sustainable management concept that will also introduce measures for waste selection and recycling, composting and reduction of the deposited waste. In the absence of this Strategy the GHG emissions can be estimated according to current situations and management practices at the landfills. The mismanagement of the landfills and the lack of technical interventions and protection often are the cause of firing and self-incineration of the landfill sites which will result in uncontrolled burning, generation of dioxins, furans, nitrous oxide, reduction of the methane collection and will increase the risk of explosions. Selected landfills are not technically structured to deposit a higher layer of waste, which should be well compressed in order to enable better conditions for LFG generation.

The most important measures for GHG mitigation in the waste sector are summarized in Table 5.4.1.

Table 5.4.1 Measures for GHG emissions reduction in the waste sector

	Goal	Action	Type	Stakeholders	Timeframe	Financing	Comments
1	Integration of the requirement for GHG emission reduction into the strategic documents	- Modification of the Strategy for Waste Management -Amendment of the National Waste Management Plan	Policy Organizational	MoEPP Public enterprises Local authorities Experts Citizens of RM	Short term	National budget Foreign donations	- The strategy is expected to provide future trends and new concept of waste management. Also it will determine the organization of the SWDS in the country. - Pursuant to the Strategy for Waste Management, there is a need for additional improvement of the activities included in the National Waste Management Plan, referring to the GHG emission reduction from the waste sector
2	GHG emission reduction at the existing landfills	- Technical improvement of the existing landfills - Installation of methane recovery and flaring systems at selected landfills	Technical	Public enterprises Local authorities	Short - medium term	Municipal budgets, carbon financing (CDM)	Technical improvement is necessary in order to set up methane collection systems. This refers to the larger landfills where the LFG collection is viable
3	Improvement of the possibilities for efficient methane collection	- Construction of regional solid waste disposal sites	Technical	Local authorities	Short - medium term	National budget Municipal budgets Foreign investments	The regional SWDS will assure concentrating the waste at single places, which will enable efficient methane collection.

4	Reduction of the nitrous oxide (N_20) emissions.	Introduction and realization of legal measures for restriction of the economic activities that include uncontrolled burning of the waste	Legislation Regulation	MoEPP Local authorities	Short term		Restriction of the waste exploitation activities
5	Reduction of the methane emissions from the wastewater	Expansion of the wastewater treatment plant network	Technical	MoEPP Local authorities	Short-medium term	National budget Municipal budgets Foreign investments	This will slightly affect the GHG emission reduction. But it will provide protection of the surface water thus protecting the water flora and fauna.
6	Raising public awareness for restriction of the uncontrolled burning of the waste	- Realization of public campaigns - Enhancement of the inspection and implementation of penalties/provisions	Public awareness	MoEPP Local authorities Non-governmental sector Media	Continuous	National budget Donations	Involvement of the public (media, NGO, units of the local authorities) is essential for increasing the awareness of the damage caused by uncontrolled burning of the waste.

5.5 Agriculture

In the Republic of Macedonia there are scarce analyses for the GHG emission reduction in the agriculture sector. According to the previous analysis, there is a potential for emission reduction, but mobilization of the scientific and research stuff is necessary to identify the possible solutions.

This report provides partial solution for manure management at animal farms (particularly pig farms).

As for emissions from other sources in the agriculture sector, several solutions are recommended for their reduction, which will target the future research analyses in this sector.

For example, methane emission from enteric fermentation can be reduced by increasing production by animal head, manipulation of dietary composition to minimize bacterial activity in the rumen, then with feed additives, antibiotics, vaccines etc.

As additional measures that can be suggested in order to reduce the emissions of CH_4 and N_2O from manure management are: adjustment of the diet of animals to increase the amount of N excreted in the manure at the cost of the urine, proper storage, manure combustion, utilization of the animal manure in the winter, etc.

Agriculture also has a great potential to answer to the problem with CO_2 emissions from the transport by growing oil crops for bio-diesel production and crops for bio-ethanol production.

Table 5.5.1 summarizes the main measures for mitigation of the GHG emissions in the agriculture.

Table 5.5.1 Measures for GHG emissions reduction in the agriculture sector

	Goal	Action	Type	Stakeholders	Timeframe	Financing	Comments
1	Enabling favourable pre-conditions for GHG emission reduction (laws, bylaws, institutional measures, support measures)	Approximation of legislation in agricultural sector with EU CAP	Policy Legislation	MoAFWS	Short term	National budget Foreign donations	Better access to EU funds and agricultural products more marketable
		Completition of institutional and legal reforms in irrigation sector	Policy Legislation	MoAFWS	Short term	National budget Foreign donations	Water communities and water management organizations fully operational.
		Increasing of the institutional and individual capacities for application of the available EU funds	Capacity building	MoAFWS	Short term	National budget Foreign donations	IPARD program is adopted and there is a risk that the means will not be realized due to the lack of capacity
		Development of legislation and system for application of Good Agricultural Practices in the country	Policy Legislation	MoAFWS	Short term	National budget Foreign donations	Good Agricultural Practices can be useful tool for reduction of GHG emission on the farm level
		Financial support for motivating the farmers to use mitigation technologies	Financial incentives	MoAFWS	Short - medium term	National budget Foreign donations	Farmers use mitigation technologies with economic benefit
2	Introduction/development of GHG mitigation technologies in agriculture	Installation of methane recovery and flaring systems at selected farms	Technical	MoEPP MoAFWS Public enterprises Local authorities Farms	Short -medium term	Foreign investments Municipal budgets Agriculture support mechanism Carbon financing	Application of this technology will have significant effect on reduction of GHGs
		Research support program for development of new mitigation technologies and transfer of the existing ones	Research	MoES MoAFWS MoEPP Foreing donation Research comunity	Short-medium term	National budget Foreign donations EU Research prorammes	Allocated budget and developed system for support of projects that develop or upgrade mitigation technologies

		Program for introduction of practices that use the agriculture potential for renewable energy and carbon sequestration, Programmatic CDM projects	Development	MoAFWS MoEPP MoE	Short term	National budget Foreign donations Private investments Carbon financing	Possibility for implementation of mechanisms for carbon emission reduction
3	Strengthening the national and local capacities for carbon financing	Training for CDM potential in agriculture Training for preparation of CDM documentation		MoEPP NGOs	Medium term	Foreign donation Bilateral projects	
4	Education (of experts/farmers/decision makers) for application of mitigation measures/technologies in agriculture	Current curricula and syllabuses upgraded with CC mitigation issues	Education	MoES Universities Vocational schools	Short-medium term	National budget Foreign donations	Students informed about CC mitigation issues and trained to scope problems
		Training of farmers for adopting new technologies	Education	MoAFWS Agency for development of agriculture Educational institutions	Short-medium term	National budget Foreign donations	A training system for farmers is planned with the Strategy for Agriculture and Rural Development 2007-2013
		Familiarization of public and institutions with the problem of CC mitigation	Public awareness	MoAFWS MoEPP NGO's Relevant scientific and educational institutions	Short-medium term	National budget Foreign donations	Public, especially the decision makers and agricultural producers, are not familiar enough with climate change issues

5.6 Conclusion

The proposed measures/practices/projects/interventions in each of the sectors can be treated as National Action Plan for climate change mitigation from technical point of view (technical actions). However, in wider sense, the National Action Plan also defines country specific instruments which will enable implementation of the proposed direct measures (Economic and fiscal instruments; Regulations and standards, Voluntary agreements; Information and public awareness; Research and development).

Positive example from the national legislation is the Law on Environment, which includes commitment for preparation of national inventories of GHG emissions, as well as action plan on measures and activities to abate increase of GHG emissions. Furthermore, as a strategic document of primary importance is the National Strategy for Clean Development Mechanism (CDM) for the first commitment period of the Kyoto Protocol 2008 – 2012. The goal of National CDM Strategy is to facilitate transfer of investment and technologies through CDM for implementation of projects that reduce GHG emissions and contribute to Macedonia's national sustainable development priorities.

Principally, the "non-technical" actions of the national climate change mitigation action plan, in fact, provide linkages and diffusion of the climate change mitigation objective into all the other relevant national policies (energy, industry, transport, agriculture, forestry, environment, waste management, etc). That certainly will enable implementation of the technical measures/practices/projects/interventions proposed under the mitigation scenarios developed within this study.

ANNEX 1: LIST OF TABLES

ANNEX 2: LIST OF FIGURES

ANNEX 3: REFERENCES AND DATA SOURCES

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